

## Message Text

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C O N F I D E N T I A L SECTION 01 OF 06 BERLIN 04865

E.O. 11652: GDS  
TAGS: CSCE, GE  
SUBJECT: NEW CSCE APPROACHES TO THE GDR

REFS: A) STATE 120984, B) MOSCOW 13691

1. SUMMARY: THE EMBASSY STRONGLY SUPPORTS MAKING A  
NEW APPROACH TO THE GDR ON CSCE ISSUES, IF SUCH AN  
APPROACH IS ALSO MADE AT LEAST TO SOME OTHER EE POSTS.  
WE BELIEVE THAT ANY APPROACH SHOULD BE FAIRLY COMPREHEN-  
SIVE AND AS BALANCED AS POSSIBLE. END SUMMARY.

2. THE EMBASSY SUPPORTS THE IDEA OF MAKING A COMPREHEN-  
SIVE APPROACH ON CSCE IMPLEMENTATION TO THE GDR AS A  
CENTRAL ELEMENT IN AN ON-GOING DIALOGUE ON US-GDR  
RELATIONS. WE HAVE, OF COURSE, DEALT WITH GDR OFFICIALS  
ON A VARIETY OF SPECIFIC ASPECTS OF CSCE IMPLEMENTATION  
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BUT HAVE SO FAR HAD NO COMPREHENSIVE, FORMAL REVIEW OF  
ALL ASPECTS OF CSCE. WE DO NOT BELIEVE THAT THE GDR  
SHOULD BE SINGLED OUT FROM AMONG THE EASTERN EUROPEAN  
COUNTRIES AND A CSCE APPROACH MADE SOLELY TO EAST GERMANY.  
IT WOULD NOT BE WISE TO GIVE TO THE GDR THE IMPRESSION  
THAT BY ENGAGING IN A CSCE DIALOGUE WE MEAN TO INDICATE  
EITHER THAT WE WERE SATISFIED WITH THE GDR'S PERFORMANCE

IN IMPLEMENTING THE FINAL ACT OR, CONVERSELY, THAT WE BELIEVE ITS PERFORMANCE WAS SUBSTANTIALLY WORSE THAN OTHER EE COUNTRIES. HOWEVER, ASSUMING THAT APPROACHES TO AT LEAST SOME OTHER EE COUNTRIES ARE MADE, WE BELIEVE THAT RAISING CSCE ISSUES WITH THE GDR IN A MORE FORMAL, COMPREHENSIVE MANNER THAN WE HAVE HITHERTO WOULD BE DESIRABLE. WE DO NOT SEE ANY PROBLEM WITH INVITING THE GDR TO TAKE PART IN A CSCE DIALOGUE EVEN IF WE DO NOT DO SO WITH THE USSR. IN FACT, BY TREATING THE GDR IN A DIFFERENT MANNER FROM THE SOVIET UNION WE WILL BE DEMONSTRATING THAT WE DEAL WITH THE NATIONS OF EASTERN EUROPE ON AN INDIVIDUAL BASIS THAT WE BELIEVE IS DESIRABLE.

3. WE CONSIDER THAT THE MOST EFFECTIVE WAY TO ENGAGE THE GDR IN A CSCE DIALOGUE AT THIS TIME WOULD BE BY HAVING THE INITIAL PRESENTATION MADE BY A WASHINGTON-BASED TEAM AT AN APPROPRIATE POLICY-LEVEL. WE BELIEVE THAT A WASHINGTON-BASED TEAM VISIT WOULD BE ACCEPTABLE TO THE GDR IN VIEW OF ITS KEEN INTEREST IN POLITICAL CONSULTATION WITH SENIOR OFFICIALS FROM WESTERN COUNTRIES. SUCH AN APPROACH WOULD PROVIDE AN OPPORTUNITY TO ENGAGE THE GDR ON A WIDE RANGE OF CSCE-RELATED ISSUES AND WOULD REINFORCE THE EXPRESSIONS OF INTEREST WHICH THE AMBASSADOR HAS CONVEYED TO THE FOREIGN MINISTER CONCERNING CSCE IMPLEMENTATION AND CONSULTATION. IF A

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TEAM VISIT TO EAST BERLIN IS NOT FEASIBLE BETWEEN NOW AND LATE FALL, WE RECOMMEND AN APPROACH BY THE AMBASSADOR AT THE DEPUTY FONMIN LEVEL.

4. THE EFFECTIVENESS OF AN APPROACH TO THE GDR ON CSCE WILL DEPEND IN PART ON THE ATMOSPHERE IN WHICH IT IS MADE AND OUR OWN ABILITY TO CONVINCE THE GDR THAT ITS INTERESTS WOULD BE PROMOTED BY BEING FORTHCOMING. WE SHOULD MAKE PLAIN AT THE OUTSET THAT OUR GOAL IS TO HAVE A FORTHRIGHT DIALOGUE WHICH CAN (1) CONTRIBUTE TO AN IMPROVEMENT IN US-GDR RELATIONS AND (2) FACILITATE THE HOLDING OF A CONSTRUCTIVE MADRID SESSION IN 1980. IT WOULD SERVE NO PURPOSE EITHER IN ACHIEVING PROGRESS ON CSCE-RELATED ISSUES OR ACHIEVING OUR OTHER GOALS AND OBJECTIVES SIMPLY TO PRESENT THE GDR WITH A LIST OF ITS DEFICIENCIES IN IMPLEMENTING THE CSCE FINAL ACT COUPLED WITH A SERIES OF DEMANDS ON IT FOR IMPROVEMENT. TO BE USEFUL, THE DISCUSSIONS SHOULD BE BROAD IN SCOPE, COVERING ALL ASPECTS OF THE FINAL ACT INCLUDING, BUT NOT LIMITED TO, BASKET III. ANY PRESENTATION WE MAKE SHOULD BE BALANCED AND WE SHOULD BE PREPARED TO ACKNOWLEDGE POSITIVE STEPS WHICH BOTH SIDES HAVE TAKEN. THE

OBJECTIVES WE SHOULD SEEK WITH THE GDR SHOULD BE AS  
CONCRETE AS POSSIBLE, RECIPROCAL, AND DESIGNED TO  
PROMOTE OUR OVERALL GOALS AND OBJECTIVES.

5. IN THIS CONNECTION, THERE FOLLOW PROPOSED TALKING  
POINTS WHICH WE WOULD RECOMMEND USING IN A CSCE PRESEN-  
TATION TO THE GDR.

6. INTRODUCTION

- THE UNITED STATES WELCOMES THE OPPORTUNITY TO CONSULT  
WITH THE GDR ON WHAT BOTH COUNTRIES CAN DO ON A BILATERAL

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BASIS THAT WILL CONTRIBUTE TO FULFILLMENT OF THE HELSINKI  
FINAL ACT. WE BELIEVE IT IMPORTANT THAT ALL SIGNATORIES  
OF THE HELSINKI FINAL ACT CLEARLY UNDERSTAND ONE ANOTHER'  
S POSITIONS ON THESE VITAL ISSUES. WE CONSIDER IT  
IMPORTANT THAT ALL NATIONS WHO HAVE ASSUMED OBLIGATIONS  
UNDER CSCE REVIEW THEIR EFFORTS TO ENSURE ITS FULL  
IMPLEMENTATION.

- TOWARD THIS END, WE THINK IT DESIRABLE TO BEGIN A  
PROCESS OF CONSULTING PERIODICALLY WITH SIGNATORY  
NATIONS AS PART OF THE ON-GOING IMPLEMENTATION OF THE  
PROVISIONS OF CSCE IN PREPARATION FOR THE MADRID

CONFERENCE.

- WE BELIEVE THAT A FRANK EXCHANGE OF VIEWS ON ISSUES  
RELATED TO CSCE CAN HAVE A POSITIVE EFFECT ON RELATIONS  
BETWEEN THE U.S. AND THE GDR.

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- WE HAVE BEEN ENCOURAGED BY RECENT DEVELOPMENTS  
IN OUR BILATERAL RELATIONS. THE SPLENDOR OF DRESDEN  
EXHIBIT IN THE U.S. HAS CREATED A VERY FAVORABLE  
IMPRESSION. WE HAVE BEEN PLEASED WITH THE IMPLEMENTATION  
OF SEVERAL U.S. CULTURAL PROGRAMS IN THE GDR AND LOOK  
FORWARD TO SEEING THIS PROGRAM CONTINUE.

- IT IS A SOURCE OF SATISFACTION THAT SUBSTANTIAL  
PROGRESS HAS BEEN MADE IN EXPANDING BUSINESS CONTACTS.

- THE RECENT VISITS TO THE U.S. OF FOREIGN MINISTER  
FISCHER, MINISTER OF CULTURE HOFFMANN AND STATE  
SECRETARY BEIL HAVE ALL CONTRIBUTED TO THE  
DEVELOPMENT OF RELATIONS AS HAVE THE RESOLUTION OF  
SEVERAL HUMANITARIAN CASES.

- THE UNITED STATES GOVERNMENT, THE CONGRESS AND THE  
AMERICAN PEOPLE ATTACH GREAT IMPORTANCE TO THE FULL  
IMPLEMENTATION OF THE FINAL ACT, AND IN PARTICULAR,  
TO THE PROTECTION OF HUMAN RIGHTS.

- POSITIVE DEVELOPMENTS BY THE GDR IN  
IMPLEMENTING THE FINAL ACT WILL HAVE A FAVORABLE IMPACT  
ON U.S. OPINION AND ATTITUDES WHICH CAN ONLY CONTRIBUTE  
TO BETTER MUTUAL UNDERSTANDING AND COOPERATION AND THE  
IMPROVEMENT OF RELATIONS.

- WE WISH TO SPEAK FRANKLY ABOUT MATTERS THAT CONCERN  
US JUST AS WE EXPECT THAT THE GDR WILL SPEAK FRANKLY  
ON MATTERS OF CONCERN TO IT.

- IT IS OUR INTENTION TO WORK CONSTRUCTIVELY WITH THE  
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GDR IN A SPIRIT OF COOPERATION AND GOOD WILL, AND WE  
HOPE THAT OUR COMMENTS WILL BE TAKEN IN THE SAME SPIRIT.

- THE U.S. IS DEEPLY CONCERNED WITH WHAT WE BELIEVE TO

BE FAILURE TO IMPLEMENT CERTAIN VITAL ASPECTS OF THE  
CSCE PRINCIPLES IN THE GDR.

- WE WILL MAKE A NUMBER OF SPECIFIC PROPOSALS WHICH,  
WE BELIEVE, ARE CONSTRUCTIVE.

7. BASKET I

- TURNING TO THE INDIVIDUAL ELEMENTS OF THE FINAL  
ACT, WE WOULD LIKE TO CONFIRM OUR COMMITMENT TO ITS  
IMPLEMENTATION IN ALL ITS ASPECTS.

- WE ARE PLEASED TO NOTE THAT THE GDR PROVIDED PRIOR  
NOTIFICATION OF THE JULY 1978 MILITARY MANEUVERS. WE  
HAVE ALSO GIVEN THE GDR PRIOR NOTIFICATION ON MILITARY  
MANEUVERS IN THE WEST AS CALLED FOR IN THE FINAL ACT.

- WE WELCOME THE GDR'S MOVE, URGE THE CONTINUATION OF  
SUCH PRACTICE IN THE FUTURE, AND BELIEVE THAT NOTIFICATION  
OF MANEUVERS OF UNITS UNDER 25,000 MEN, AS PROVIDED FOR  
IN THE HELSINKI FINAL ACT WOULD ALSO CONTRIBUTE TO THE  
BUILDING OF CONFIDENCE AND HENCE TO DETENTE.

8. BASKET II

- ON BASKET II WE BELIEVE THERE HAS BEEN SOME PROGRESS.

- WE ARE PLEASED AT THE EXPANSION OF TRADE AND  
COMMERCIAL CONTACTS BETWEEN OUR TWO COUNTRIES. THE  
US-GDR TRADE AND ECONOMIC COUNCILS ARE MAKING A POSITIVE

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AND WELCOME CONTRIBUTION TO IMPROVEMENT IN TRADE.

- WE ARE PLEASED AT THE DEVELOPMENT OF GDR TECHNICAL  
DAYS WHICH HAVE TAKEN PLACE IN THE U.S.

- WE ARE GRATIFIED AT THE STEADY EXPANSION OF COMMERCIAL  
CONTACTS AS EVIDENCED BY TRAVEL OF BUSINESS REPRESENTA-  
TIVES IN BOTH DIRECTIONS.

- WE HAVE RECENTLY DECIDED TO ISSUE LONG TERM MULTIPLE-  
ENTRY VISAS TO CERTAIN CATEGORIES OF GDR BUSINESS  
VISITORS. WE EXPECT U.S. BUSINESS VISITORS WILL BE  
DOCUMENTED IN A SIMILAR MANNER. SUCH MEASURES, IN OUR  
VIEW, CONTRIBUTE TO MORE PROMPT, EFFECTIVE BUSINESS  
CONTACTS.

- WE WOULD LIKE TO MAKE SEVERAL PROPOSALS WHICH WE  
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BELIEVE WOULD CONTRIBUTE TO A FURTHER DEVELOPMENT OF  
TRADE.

- WE PROPOSE A MEETING OF STATISTICAL EXPERTS OF BOTH  
COUNTRIES. THE EXPERTS WOULD REVIEW THE METHODOLOGY  
OF THEIR COUNTRY'S FOREIGN TRADE STATISTICS WITH A VIEW  
TO REACHING AN AGREED ESTIMATE OF HISTORICAL AND CURRENT  
LEVELS OF US-GDR FOREIGN TRADE. THEY WOULD ALSO  
ENUMERATE AND DISCUSS THE MAIN SOURCES OF BASIC COMMERCIAL  
AND ECONOMIC DATA IN EACH COUNTRY. SUCH A STEP WOULD  
GIVE INTERESTED REPRESENTATIVES OF THE BUSINESS  
COMMUNITIES OF BOTH COUNTRIES A MORE ACCURATE PICTURE  
OF TRADE LEVELS AND POSSIBILITIES AND COULD FACILITATE  
EXPANSION OF TRADE.

- IN THE EXPECTATION OF INCREASED COMMERCIAL REPRES-  
ENTATION IN BOTH COUNTRIES, WE PROPOSE THE NEGOTIATION  
OF A BILATERAL AGREEMENT ON THE AVOIDANCE OF DOUBLE  
TAXATION.

- WE CONTINUE TO TAKE AN INTEREST IN PROMOTING COOPERATION  
IN SCIENCE AND TECHNOLOGY IN TERMS EXPRESSED IN THE FINAL  
ACT. THE AGREEMENT BETWEEN THE NATIONAL ACADEMY OF  
SCIENCES AND THE ACADEMY OF SCIENCES OF THE GDR  
REPRESENTS A WELCOME DEVELOPMENT TOWARD INCREASED AND  
MUTUALLY BENEFICIAL COOPERATION IN THIS FIELD. WE

LOOK FORWARD TO THE VISIT LATER THIS YEAR OF A GDR  
ACADEMY OF SCIENCES DELEGATION TO THE U.S. FOR THE  
PURPOSE OF ACQUAINTING ITSELF WITH U.S. SCIENCE  
DEVELOPMENTS AFTER WHICH A PROGRAM OF SPECIFIC EXCHANGES  
CAN BE ELABORATED.

- WE ACKNOWLEDGE THE PROPOSAL ADVANCED BY THE GDR IN  
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THE FALL 1977 FOR A JOINT PROGRAM OF WORK WITH THE U.S.  
DEPARTMENT OF ENERGY, AND WE EXPECT TO PROVIDE A  
FORMAL RESPONSE SHORTLY.

- WE ENCOURAGE THE GDR TO CONSIDER OTHER FIELDS IN  
WHICH SCIENCE AND TECHNOLOGICAL COOPERATION MIGHT BE  
POSSIBLE. WE VALUE OUR TRADE IN AGRICULTURE AND PROPOSE  
THAT ARRANGEMENTS BE MADE FOR CONSULTATIONS BETWEEN U.S.  
AND GDR EXPERTS ON CROP TECHNOLOGY AND ANIMAL HUSBANDRY  
TO SERVE OUR MUTUAL INTERESTS.

- (IN THE EVENT THE GDR ASSERTS THAT U.S. UNWILLINGNESS  
TO ACCORD MFN VIOLATES FINAL ACT COMMITMENTS, WE WOULD  
PROPOSE SAYING THAT THE LANGUAGE OF THE FINAL ACT  
STATES THAT MFN IS DESIRABLE IN TRADE RELATIONS BETWEEN  
COUNTRIES BUT DOES NOT CONSTITUTE A BINDING OBLIGATION.  
WE ARE HOPEFUL THAT US-GDR TRADE RELATIONS WILL CONTINUE  
TO DEVELOP POSITIVELY WITHIN THE EXISTING FRAMEWORK  
BUT MAJOR EFFORTS MUST BE MADE TO IMPROVE PUBLIC AND  
CONGRESSIONAL OPINION TO SUPPORT FULL DEVELOPMENT OF  
TRADE COOPERATION.)

#### 9. BASKET III - HUMAN CONTACTS

- WE RECOGNIZE AND ACKNOWLEDGE THE SENSITIVITIES AND  
COMPLEXITIES INVOLVED IN DEALING WITH THE QUESTION OF  
HUMAN CONTACTS UNDER BASKET III. AT THE SAME TIME, IT  
IS IMPORTANT THAT THE DEEP CONCERN OF THE AMERICAN  
PEOPLE ON THIS QUESTION BE FULLY AND ACCURATELY UNDER-  
STOOD.

- HUMAN RIGHTS IN GENERAL ARE A CENTRAL COMPONENT OF

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AMERICAN FOREIGN POLICY AND REFLECT FUNDAMENTAL  
AMERICAN VALUES AND THE TRANSFORMATION THAT HAS  
OCCURRED IN AMERICAN SOCIETY. OUR HUMAN RIGHTS POLICY  
IS NOT DIRECTED AT ANY PARTICULAR COUNTRY BUT APPLIES  
TO ALL COUNTRIES, INCLUDING THE UNITED STATES. WE  
BELIEVE THAT NO STATE WHICH HAS SIGNED THE UNITED  
NATIONS CHARTER OR THE HELSINKI FINAL ACT CAN ARGUE  
THAT ITS BEHAVIOR TOWARD ITS OWN CITIZENS IS A MATTER  
WITHIN ITS EXCLUSIVE JURISDICTION.

- NO OTHER ASPECT OF THE IMPLEMENTATION OF THE FINAL  
ACT CAN HAVE GREATER EFFECT ON U.S. PUBLIC OPINION  
TOWARD THE GDR - FOR BETTER OR FOR WORSE - THAN THE  
PROVISIONS OF PRINCIPLE VII AND OF BASKET III.

- WE BELIEVE THE GDR HAS UNDERTAKEN, IN SEVERAL  
INSTANCES, TO IMPLEMENT CERTAIN OF THESE PROVISIONS IN  
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A CONSTRUCTIVE MANNER AND WE WISH TO FULLY ACKNOWLEDGE  
THIS FACT.

- WE HAVE SEEN EFFORTS TO FACILITATE TRAVEL FOR  
PERSONAL AND PROFESSIONAL REASONS. IN THIS CONNECTION,  
WE HAVE ALREADY NOTED THE RECIPROCAL VISA AGREEMENT FOR  
BUSINESSMEN OF OUR RESPECTIVE COUNTRIES, PERMITTING  
ISSUANCE OF MULTIPLE-ENTRY, SIX MONTH VALIDITY VISAS  
FOR BUSINESS TRAVEL.



- WE BELIEVE THAT GDR EFFORTS AIMED AT ENCOURAGING INTERNATIONAL SPORTS COMPETITIONS AND VISITS OF ATHLETES IS A POSITIVE CONTRIBUTION AS ARE THE GDR EFFORTS TO EXPAND CONTACTS BETWEEN NON-GOVERNMENTAL ORGANIZATIONS, ASSOCIATIONS AND INDIVIDUALS. WE FULLY SUPPORT THESE EFFORTS.

- WE ARE GRATIFIED THAT A NUMBER OF FAMILY REUNIFICATION AND BINATIONAL MARRIAGE CASES INVOLVING U.S. CITIZENS HAS BEEN RESOLVED OVER THE LAST YEAR.

- NEVERTHELESS, ALMOST A DOZEN CASES REMAIN UNRESOLVED. SEVERAL OF THESE HAVE BEEN PENDING FOR AN EXCESSIVE LENGTH OF TIME.

- WE URGE THE GDR TO RESOLVE OUTSTANDING FAMILY REUNIFICATION AND BINATIONAL MARRIAGE CASES IN WHICH U.S. CITIZEN INTEREST EXISTS. IN VIEW OF DISCUSSIONS BETWEEN GDR FOREIGN MINISTER FISCHER AND THE SECRETARY, WE WOULD EXPECT THAT THE CURRENT SMALL NUMBER OF OUTSTANDING CASES WOULD BE SPEEDILY RESOLVED.

- IMPROVED GDR PERFORMANCE ON HUMANITARIAN CASES WOULD  
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HAVE A POSITIVE IMPACT IN CREATING A BETTER CLIMATE FOR THE CONDUCT OF BILATERAL RELATIONS AND WOULD SIGNIFICANTLY CONTRIBUTE TO THE GENERATION OF FAVORABLE U.S. PUBLIC AND CONGRESSIONAL ATTITUDES. IN MANY OF OUR HUMANITARIAN CASES U.S. CITIZENS CALL UPON MEMBERS OF THE U.S. CONGRESS FOR SUPPORT. IN SEVERAL RECENTLY RESOLVED CASES, CONGRESSIONAL EXPRESSIONS OF APPRECIATION HAVE BEEN FORTHCOMING. WE BELIEVE THAT CONTINUED RESOLUTION OF HUMANITARIAN CASES WILL BE RECOGNIZED BY BOTH THE CONGRESS AND THE U.S. PUBLIC AS IMPORTANT INDICATORS OF GDR COMPLIANCE WITH THE FINAL ACT.

- WE STRONGLY URGE THAT A BETTER SYSTEM BE WORKED OUT FOR DEALING WITH HUMANITARIAN CASES. IN PENDING AND FUTURE CASES, WE URGE THE GDR TO ACCELERATE THE PROCESSING OF APPLICATIONS IN AN EFFORT TO AVOID THE GREAT HARDSHIPS THAT ARE OFTEN EXPERIENCED BY THE INDIVIDUALS CONCERNED THROUGH LONG DELAYS. WE FURTHER URGE THE GDR TO WORK WITH THE USG BY EXCHANGING INFORMATION CONCERNING HUMANITARIAN CASES ON A REGULAR AND TIMELY BASIS. WE BELIEVE THE GDR CAN KEEP US INFORMED OF APPLICANT STATUS, NOTING, AS OFTEN AS POSSIBLE, THE CURRENT STATUS OF INDIVIDUAL APPLICATIONS. WE ALSO URGE THAT THE MINISTRY OF FIREIGN AFFAIRS PLAY

A MORE ACTIVE ROLE IN PROCESSING THESE CASES.

10. BASKET III - INFORMATION AND CULTURE

- AS WE HAVE ALREADY INDICATED, WE ARE PLEASED BY THE RECENT DEVELOPMENTS IN CULTURAL RELATIONS BETWEEN THE GDR AND THE US, IN PARTICULAR THE DRESDEN EXHIBIT IN THE U.S., THE RECENTLY HELD U.S. FILM WEEK IN THE GDR, THE PAUL STRAND EXHIBIT IN EAST BERLIN AND THE

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INDUSTRIAL DESIGN SEMINAR IN DESSAU. WE ARE GRATIFIED THAT THE IREX PROGRAM IS BEING EXPANDED SO THAT THE NUMBER OF SCHOLARS IS NOW DOUBLED.

- WE ARE CONCERNED ABOUT CERTAIN ASPECTS OF THE IMPLEMENTATION OF BASKET III, HOWEVER. WE BELIEVE THAT THERE SHOULD BE GREATER EXCHANGE OF IDEAS AND IN THAT CONNECTION WE WOULD HOPE THAT WESTERN NEWS MAGAZINES AND NEWSPAPERS COULD BE MADE AVAILABLE IN THE GDR. ANOTHER TANGIBLE CONTRIBUTION WOULD BE TO DISCONTINUE JAMMING RIAS.

- TO ENCOURAGE A FREER FLOW OF INFORMATION AND INCREASED CULTURAL INTERCHANGE, WE WOULD LIKE TO PROPOSE

A NUMBER OF PROGRAMS WHICH WOULD PROMOTE THE GOALS  
DEFINED IN CSCE WHILE DIRECTLY BENEFITING BOTH COUNTRIES.

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- WE PROPOSE AN EXCHANGE OF DELEGATIONS OF LANGUAGE  
TEACHERS. ON THE U.S. SIDE, DELEGATES COULD COME FROM  
THE AMERICAN ASSOCIATION OF GERMAN TEACHERS, TO WHICH  
THE GDR EMBASSY DONATED 4,000 BOOKS IN 1976; ON THE GDR  
SIDE, DELEGATES MIGHT COME FROM SECONDARY SCHOOLS AND  
FROM THE AMERICAN STUDIES DEPARTMENTS OF MAJOR UNI-  
VERSITIES, ESPECIALLY HUMBOLDT IN BERLIN AND KARL-MARX  
IN LEIPZIG TO WHICH THE U.S. EMBASSY DONATED  
1,000 BOOKS IN 1977. THE DELEGATIONS COULD PARTICIPATE  
IN SEMINARS CONCERNED WITH IMPROVED TECHNIQUES OF  
GERMAN AND ENGLISH LANGUAGE INSTRUCTION, AND EXCHANGE  
TEXTS, TAPES, AND OTHER RELEVANT MATERIALS. THE  
INITIAL DELEGATION VISITS COULD RESULT IN CONTINUING  
CONTACTS, INCLUDING REGULAR EXCHANGES OF PERSONS AND  
EDUCATIONAL MATERIALS BETWEEN COUNTERPART U.S. AND GDR  
INSTITUTIONS.

- WE PROPOSE EXCHANGE VISITS BY A NUMBER OF NAME  
WRITERS FROM BOTH COUNTRIES TO TOUR, LECTURE, BE  
INTERVIEWED AND HOLD READINGS.

- WE SUGGEST THAT THE GDR PARTICIPATE IN A LARGER  
NUMBER OF FILM FESTIVALS IN THE U.S., INCLUDING  
SHOWINGS OF DOCUMENTARY, CHILDREN'S, ART AND SCIENCE  
FILMS. SIMILARLY, WE WOULD WISH TO PARTICIPATE WITH  
U.S. FILMS AT THE LEIPZIG DOCUMENTARY AND TV FILM  
FESTIVALS.

- WE SUGGEST AN INCREASED EXCHANGE OF OTHER CULTURAL  
ATTRACTIONS, SUCH AS ART EXHIBITS AND PERFORMING GROUPS.  
MAXIMUM DIALOGUE BETWEEN REPRESENTATIVES OF THE TWO  
COUNTRIES SHOULD BE ENCOURAGED IN CONNECTION WITH  
SUCH EXCHANGES; FOR EXAMPLE, VISITING ARTISTS AND  
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PERFORMERS SHOULD HAVE AMPLE OPPORTUNITY TO MEET WITH  
THEIR COUNTERPARTS AND MEMBERS OF THE GENERAL PUBLIC  
OF THE HOST COUNTRY.

- FINALLY, WE PROPOSE A MUCH BROADER EXCHANGE OF PERSONS  
IN ACADEMIC AREAS. WE SUGGEST MOVING BEYOND THE PRESENT

IREX AND PENDING NAS AGREEMENTS AND EXPANDING EXCHANGES INTO AREAS OF SOCIAL SCIENCE, AMERICAN STUDIES, HEALTH CARE AND OTHERS. IN THIS REGARD WE WOULD ENCOURAGE THE GDR TO FACILITATE ARRANGEMENTS MADE THROUGH NON-GOVERNMENT CHANNELS FOR SCHOLARS TO COME TO THE GDR. WE FOR OUR PART ARE PLEASED TO DO THE SAME. EXCHANGEES SHOULD HAVE OPPORTUNITIES TO PARTICIPATE IN LECTURES AND SEMINARS, AND MAKE OTHER APPEARANCES THROUGHOUT THE COUNTRY. WE WOULD HOPE THAT RESEARCHERS AND ACADEMICIANS COULD MAKE ARRANGEMENTS TO CARRY ON SCHOLARLY WORK THROUGH CONTACTS AT THE WORKING LEVEL, SINCE HANDLING ALL ACADEMIC INQUIRIES THROUGH DIPLOMATIC OR PROTOCOL CHANNELS IS CUMBERSOME AND HAS THE EFFECT OF LIMITING SCHOLARLY INTERCHANGE.

11. CONCLUSION

- WE HAVE OUTLINED THE AREAS OF PRINCIPAL CONCERN TO US IN REGARD TO THE IMPLEMENTATION OF CSCE FINAL ACT, AND WE HAVE MADE A NUMBER OF SPECIFIC PROPOSALS WHICH WILL, WE BELIEVE, CONTRIBUTE TOWARD REALIZING THE GOALS OF THE FINAL ACT AND DEVELOPING BILATERAL RELATIONS.
- WE WOULD LIKE TO HEAR THE VIEWS OF THE GDR REGARDING THE POINTS WE HAVE RAISED AND ON AREAS OF CONCERN TO IT.

12. IF THE GDR SIDE SHOULD RAISE THE ISSUE OF ITS MAY 1977 AIDE-MEMOIRE, WE WOULD PROPOSE TO SAY THAT OUR

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10  
L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11  
IO-13 HA-05 TRSE-00 OMB-01 ACDA-12 EB-08 NAS-01  
OES-09 AGRE-00 CA-01 /116 W  
-----086936 270842Z /10

R 270703Z JUL 78  
FM AMEMBASSY BERLIN  
TO SECSTATE WASHDC 7840  
INFO AMEMBASSY WARSAW  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY PRAGUE  
AMEMBASSY MOSCOW  
AMEMBASSY SOFIA

USMISSION USBERLIN

C O N F I D E N T I A L SECTION 06 OF 06 BERLIN 04865

PRESENTATION SHOULD BE CONSIDERED AS A RESPONSE TO THE  
GDR MESSAGE. WE WOULD ALSO NOTE THAT MANY OF THE POINTS  
MADE IN THE AIDE-MEMOIRE HAVE BEEN DISCUSSED DURING  
CONSULTATIONS. BOLEN

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, COLLECTIVE SECURITY AGREEMENTS, MEETING PROCEEDINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 jul 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978BERLIN04865  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780307-1161  
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**From:** BERLIN  
**Handling Restrictions:** n/a  
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**Legacy Key:** link1978/newtext/t19780711/aaaaajft.tel  
**Line Count:** 664  
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**Litigation Codes:**  
**Litigation History:**  
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**Message ID:** 857b566b-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 13  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 STATE 120984, 78 MOSCOW 13691  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 19 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1860105  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** NEW CSCE APPROACHES TO THE GDR  
**TAGS:** PARM, MARR, GC, CSCE  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/857b566b-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014